

SERVICE CONTRACT NOTICE

Developing a Multi-Tenant and Integrated Payroll System for Palestinian National Authority-Ministry of Finance / Ramallah – Palestine¹.

1. Publication reference

EuropeAid/140618/IH/SER/PS

2. Procedure

Restricted

3. Programme title

Direct Financial Support to recurrent expenditures of the Palestinian Authority.
Procurement – Development of the MoF Payroll.

4. Financing

Financing Agreement: ENI/2018/040-179

Budget Line: 01

5. Contracting Authority

Ministry of Finance - (MoF).

Clarifications may be sought from the contracting authority at the following email address gsd@pmof.ps at the latest 21 days before the deadline for submission of applications stated at the point 23 below.

Clarifications will be published on the website of DG International Cooperation and Development at the latest 5 days before the deadline.

CONTRACT SPECIFICATION

6. Nature of contract

Global price

7. Contract description

The EU's cooperation with Palestine is closely aligned to the Palestinian Authority *National Policy Agenda 2017-2022 Putting Citizens First*. EU support includes institutional capacity building in the key sectors of governance, social development, economic and private sector development and public infrastructure, as well as support to the recurrent costs of the Palestinian Authority, via PEGASE Direct Financial Support ("PEGASE DFS"). One of PEGASE DFS

¹ This designation shall not be construed as recognition of a State of Palestine and is without prejudice to individual positions of the Member States on this issue

components is the contribution to payment of salaries and pensions of the civil servants and pensioners included in the Palestinian Ministry of Finance (MoF) payroll system.

This Project aims to develop a new payroll IT system to increase the accountability and the efficiency of the Palestinian Authority payroll system. The project will be implemented and led by the Palestinian Ministry of Finance (MoF), and will involve other ministries and agencies on payroll components such as but not limited to General Personnel Council and Palestinian Pension Authority.

8. Number and titles of lots

One lot only

9. Maximum budget

EUR 500,000

CONDITIONS OF PARTICIPATION

11. Eligibility

Participation is open to all natural persons who are nationals of and legal persons (participating either individually or in a grouping – consortium – of tenderers) which are effectively established in a Member State of the European Union or in a eligible country or territory as defined under the Regulation (EU) No 236/2014 establishing common rules and procedures for the implementation of the Union's instruments for external action (CIR) for the applicable instrument under which the contract is financed (see also heading 29 below). Participation is also open to international organisations.

12. Candidature

All eligible natural and legal persons (as per item 11 above) or groupings of such persons (consortia) may apply.

A consortium may be a permanent, legally-established grouping or a grouping which has been constituted informally for a specific tender procedure. All members of a consortium (i.e., the leader and all other members) are jointly and severally liable to the contracting authority.

The participation of an ineligible natural or legal person (as per item 11) will result in the automatic exclusion of that person. In particular, if that ineligible person belongs to a consortium, the whole consortium will be excluded.

13. Number of applications

No more than one application can be submitted by a natural or legal person whatever the form of participation (as an individual legal entity or as leader or member of a consortium submitting an application). In the event that a natural or legal person submits more than one application, all applications in which that person has participated will be excluded.

14. Shortlist alliances prohibited

Any tenders received from tenderers comprising firms other than those mentioned in the short-listed application forms will be excluded from this restricted tender procedure unless prior

approval from the contracting authority has been obtained (see practical guide – PRAG – 2.6.3.). Short-listed candidates may not form alliances or subcontract to each other for the contract in question.

15. Grounds for exclusion

As part of the application form, candidates must submit a signed declaration, included in the standard application form, to the effect that they are not in any of the exclusion situations listed in Section 2.6.10.1. of the PRAG.

Candidates included in the lists of EU restrictive measures (see Section 2.4. of the PRAG) at the moment of the award decision cannot be awarded the contract.

16. Sub-contracting

Subcontracting is allowed.

17. Number of candidates to be short-listed

On the basis of the applications received, between 4 and 8 candidates will be invited to submit detailed tenders for this contract. If the number of eligible candidates meeting the selection criteria is less than the minimum of 4, the contracting authority may invite the candidates who satisfy the criteria to submit a tender.

PROVISIONAL TIMETABLE

18. Provisional date of invitation to tender

Monday 24 August 2020.

19. Provisional commencement date of the contract

Monday 4 January 2021.

20. Initial period of implementation of tasks

The period of implementation will be 24 calendar months

SELECTION AND AWARD CRITERIA

21. Selection criteria

The following selection criteria will be applied to candidates. In the case of applications submitted by a consortium, these selection criteria will be applied to the consortium as a whole unless specified otherwise. The selection criteria will not be applied to natural persons and single-member companies when they are sub-contractors.

- 1) Economic and financial capacity of candidate** (Based on item 3 of the application form).
In case of candidate being a public body, equivalent information should be provided. The reference period which will be taken into account will be the last three financial years for

which accounts have been closed.

- a) The average annual turnover of the tenderer must exceed the annualised maximum budget of the contract i.e. the maximum budget stated in the contract notice divided by the initial contract duration in years, where this exceeds 1 year; and
- b) Current ratio (current assets/current liabilities) in the last year for which accounts have been closed must be at least 1. In case of a consortium this criterion must be fulfilled by each member.

2) Professional capacity of candidate (Based on items 4 and 5 of the application form). The reference period which will be taken into account will be the last three years preceding the submission deadline.

- a) Firms shall be registered as company for activities related to the nature of the tender.
- b) At least 8 permanent technical staff in fields related to this contract
- c) At least 50% of all staff working for the tenderer this year in fields related to this contract are permanent, in case of a consortium, the Leader of the consortium must accomplish this criterion.

3) Technical capacity of candidate (Based on items 5 and 6 of the application form). The reference period which will be taken into account will be the last three years preceding the submission deadline.

1. The candidate has successfully provided under at least 2 contracts with a budget of at least EUR 100,000 in the field of IT design and development, which was implemented at any moment during the past 3 years from the submission deadline. This means that the service contract project the candidate refers to could have been started or completed at any time during the indicated period but it does not necessarily have to be started and completed during that period, nor implemented during the entire period. Candidates are allowed to refer either to projects completed within the reference period (although started earlier) or to projects not yet completed. In the first case the project will be considered in its whole if proper evidence of performance is provided (statement or certificate from the entity which awarded the contract, proof of final payment). In case of projects still on-going only the portion satisfactorily completed during the reference period although started earlier will be taken into consideration. This portion will have to be supported by documentary evidence (similarly to service contracts completed) also detailing its value. If a candidate has implemented the service in a consortium, the percentage that the candidate has successfully completed must be clear from the documentary evidence, together with a description of the nature of the services provided if the selection criteria relating to the pertinence of the experience have been used.
2. The candidate has at least 3 years of experience in software development and design from the submission deadline.

Previous experience which caused breach of contract and termination by a contracting authority shall not be used as reference.

An economic operator may, where appropriate and for a particular contract, rely on the capacities of other entities, regardless of the legal nature of the links which it has with them. If the tenderer relies on other entities it must prove to the contracting authority that it will

have at its disposal the resources necessary for the performance of the contract by producing a commitment by those entities to place those resources at its disposal. Such entities, for instance the parent company of the economic operator, must respect the same rules of eligibility - notably that of nationality – and must comply with the selection criteria for which the economic operator relies on them. Furthermore, the data for this third entity for the relevant selection criterion should be included in the tender in a separate document. Proof of the capacity will also have to be provided when requested by the contracting authority.

With regard to technical and professional criteria, an economic operator may only rely on the capacities of other entities where the latter will perform the services for which these capacities are required.

With regard to economic and financial criteria, the entities upon whose capacity the tenderer relies become jointly and severally liable for the performance of the contract.

If more than 8 eligible candidates meet the above selection criteria, their relative strengths and weaknesses must be re-examined in order to rank their applications and identify the 8 best candidates in accordance with point 17 of this contract notice. The only additional comparative criteria that will be taken into consideration during this re-examination, in the order in which they appear below, are:

- 1) The highest number of service contracts that meet criterion 3.1.
- 2) The highest cumulated value of all the service contracts that meet criterion 3.1.

N.B.: additional comparative criterion No 1 shall be applied to all the eligible candidates that meet the selection criteria. If, after applying additional comparative criterion No 1, it is not possible to identify the 8 best candidates because two or more candidates are tied for the 8th position, additional comparative criterion No 2 shall be applied only to these tied candidates.

22. Award criteria

Best price-quality ratio.

APPLICATION

23. Deadline for submission of applications

The candidate attention is drawn to the fact that there are two different systems for sending applications: one is by post or private mail service, the other is by hand delivery.

In the first case, the application must be sent before the date and time limit for submission, as evidenced by the postmark or deposit slip², but in the second case it is the acknowledgment of receipt given at the time of the delivery of the application that will serve as proof.

Wednesday 15 July 2020 at 14:00.

Any application sent to the contracting authority after this deadline will not be considered.

The contracting authority may, for reasons of administrative efficiency, reject any application

² It is recommended to use registered mail in case the postmark would not be readable.

submitted on time to the postal service but received, for any reason beyond the contracting authority's control, after the effective date of approval of the short-list report, if accepting applications that were submitted on time but arrived late would considerably delay the evaluation procedure or jeopardise decisions already taken and notified.

24. Application format and details to be provided

Applications must be submitted using the standard application form, the format and instructions of which must be strictly observed. The application form is available from the following Internet address:

<http://ec.europa.eu/europeaid/prag/annexes.do?chapterTitleCode=B>

The application must be accompanied by a declaration on honour on exclusion and selection criteria using the template available from the following Internet address:

<http://ec.europa.eu/europeaid/prag/annexes.do?chapterTitleCode=A>

Any additional documentation (brochure, letter, etc.) sent with an application will not be taken into consideration.

25. How applications may be submitted

Applications must be submitted in English exclusively to the contracting authority in a sealed envelope:

- EITHER by post or by courier service, in which case the evidence shall be constituted by the postmark or the date of the deposit slip, to :

**Directorate of General Supplies,
Ministry of Finance
Al-Quds Building, 5rd Floor,
Al-Masyoun in front of Prime Minister Office,
Ramallah. Palestine
Fax: +970 2 2987056
E-mail: gsd@pmof.ps**

- OR hand delivered by the candidate in person or by an agent directly to the premises of the contracting authority in return for a signed and dated receipt, in which case the evidence shall be constituted by this acknowledgement of receipt, to:

**Directorate of General Supplies
Ministry of Finance
Al-Quds Building, 5rd Floor,
Al-Masyoun in front of Prime Minister Office,
Ramallah. Palestine
Fax: +970 2 2987056
E-mail: gsd@pmof.ps**

The contract title and the Publication reference (see item 1 above) must be clearly marked on the envelope containing the application and must always be mentioned in all subsequent correspondence with the contracting authority.

Applications submitted by any other means will not be considered.

By submitting an application candidates accept to receive notification of the outcome of the procedure by electronic means. Such notification shall be deemed to have been received on the date upon which the contracting authority sends it to the electronic address referred to in the application.

26. Alteration or withdrawal of applications

Candidates may alter or withdraw their applications by written notification prior to the deadline for submission of applications. No application may be altered after this deadline.

Any such notification of alteration or withdrawal shall be prepared and submitted in accordance with Item 25. The outer envelope (and the relevant inner envelope if used) must be marked 'Alteration' or 'Withdrawal' as appropriate.

27. Operational language

All written communications for this tender procedure and contract must be in English.

28. Date of publication of prior information notice

Monday, 30 December 2019.

29. Legal basis³

Regulation (EU) No 236/2014 of the European Parliament and of the Council of 11 March 2014 laying down common rules and procedures for the implementation of the Union's instruments for financing external action and Financing Agreement: ENI/2018/040-179 - See Annex A2 of the practical guide.

30. Additional information

Financial data to be provided by the candidate in the standard application form must be expressed in EUR. If applicable, where a candidate refers to amounts originally expressed in a different currency, the conversion to EUR shall be made in accordance with the InforEuro exchange rate of June 2020, which can be found at the following address:
<http://ec.europa.eu/budget/graphs/inforeuro.html>

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³ Please state any specificity that might have an impact on rules on participation (such as geographic or thematic or long/short term).